



## NOTICE OF MEETING

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### Safer Communities Executive Board

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THURSDAY, 7TH MAY, 2009 at 11:00 HRS –**CIVIC CENTRE, HIGH ROAD, WOOD GREEN, N22 8LE.**

**MEMBERS:** Please see membership list below.

#### AGENDA

**1. APOLOGIES**

To receive any apologies for absence.

**2. URGENT BUSINESS**

The Chair will consider the admission of any items of Urgent Business. (Late items will be dealt with under the agenda item where they appear. New items will be dealt with under Item 16 below).

**3. DECLARATIONS OF INTEREST**

Members of the Board must declare any personal/and or prejudicial interests with respect to agenda items and must not take part in any decision with respect to these items.

**4. MINUTES (PAGES 1 - 8)**

To confirm the minutes of the meeting held on 16 March 2009 as a correct record.

**BUSINESS ITEMS:**

**5. APPOINTMENT OF CHAIR FOR 2009/10**

To appoint a Chair for 2009/10.

**6. APPOINTMENT OF VICE-CHAIR**

To appoint a Vice-Chair for 2009/10.

**7. APPOINTMENT OF REPRESENTATIVE TO THE HARINGEY STRATEGIC PARTNERSHIP**

To appoint a representative from the Board to sit on the Haringey Strategic Partnership for 2009/10.

**8. TERRORISM UPDATE**

A verbal update will be provided on this issue.

**9. QUARTER FOUR PERFORMANCE REPORT (PAGES 9 - 16)**

**10. SAFER COMMUNITIES ACTION PLAN 2009/10 (PAGES 17 - 26)**

**11. SAFER COMMUNITIES PROJECT HIGHLIGHT REPORT (PAGES 27 - 30)**

**INFORMATION ITEMS:**

**12. ADULTS DRUG TREATMENTS AND YOUNG PEOPLE'S SUBSTANCE MISUSE PLANS: KEY PRIORITIES FOR 2009/10 (PAGES 31 - 36)**

**13. ALCOHOL STRATEGY IMPLEMENTATION PLAN UPDATE (PAGES 37 - 42)**

**DISCUSSION TOPIC:**

**14. THE IMPACT OF THE RECESSION ON COMMUNITY SAFETY (PAGES 43 - 50)**

**15. PROPOSED ITEMS FOR THE NEXT MEETING**

- Reducing re-offending update and statistics
- Community payback
- Flood Plan consultation

**16. NEW ITEMS OF URGENT BUSINESS**

**17. ANY OTHER BUSINESS**

To consider any items of AOB.

**18. DATES OF FUTURE MEETINGS**

To note the dates of future meetings set out below:

- 10 September 2009
- 19 November 2009
- 4 February 2010

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29 April 2009

ORGANISATIONS	NO. OF REPS	NAME OF REPRESENTATIVE
Haringey Council	8	<b>Dr Ita O'Donovan</b> , Chief Executive (Chair) <b>Councillor Nilgun Canver</b> , Executive Member for Enforcement & Community Safety <b>Niall Bolger</b> , Director of Urban Environment <b>Peter Lewis</b> , Director of The Children and Young People's Service <b>Barbara Nicholls</b> , Director Rep for Adult, Culture and Community Services <b>Claire Kowalska</b> , Community Safety Strategic Manager <b>Marion Morris</b> , Drug & Alcohol Partnership Manager <b>Jean Croot</b> , Head of Safer Communities
Haringey Teaching Primary Care Trust	1	<b>Christina Gradowski</b> , Director
Haringey Metropolitan Police	1	<b>Dave Grant</b> , Borough Commander (Vice-Chair)
Haringey Fire Service	1	<b>John Brown</b> , Borough Commander
Haringey Probation Service	1	<b>Mary Pilgrim</b> , Head of Service Delivery, Haringey
Homes for Haringey	1	<b>Paul Bridge</b> , Chief Executive
Mental Health Trust	1	<b>Lee Bojtor</b> , Director
Community Link Forum	3	<b>Sue Brown</b> <b>Mohamed Maigag</b> <b>Rev Nims Obunge</b>
HAVCO	1	<b>Enid Ledgister</b>
Metropolitan Police Authority	1	<b>Joanne McCartney</b> , Independent MPA Member
Haringey Magistrates Court	1	<b>Stephen Carroll</b> , Bench Legal Manager
<b>TOTAL</b>	<b>20</b>	

**MINUTES OF THE SAFER COMMUNITIES EXECUTIVE BOARD (HSP)**  
**MONDAY, 16 MARCH 2009**

**Present:** Dr Ita O'Donovan (Chair), Chris Barclay, Sue Brown, Sam Evans, Jennifer James, Claire Kowalska, Enid Ledgister, Mohamed Maigag, Marion Morris, Mary Pilgrim, Jeremy Walsh.

**In Attendance:** Xanthe Barker, Kate Dalzell, Helena Pugh, Robin Payne, Christine Piscina, Sean Sweeney, Elaine Cunnea.

**LC94. APOLOGIES AND SUBSTITUTIONS**

Apologies for absence were received from:

Lee Bojtor	-Jeremy Walsh substituted
John Brown	
Councillor Nilgun Canver	
Jean Croot	
Dave Grant	-Chris Barclay substituted
Peter Lewis	-Jennifer James substituted
Joanne McCartney	-Sam Evans substituted
Barbara Nicholls	
Pastor Nims Obunge	

**LC95. URGENT ITEMS OF BUSINESS**

No items of Urgent Business were raised.

**LC96. DECLARATIONS OF INTEREST**

No declarations were made.

**LC97. MINUTES**

**RESOLVED:**

That the minutes of the meeting held on 12 December 2008 were confirmed a correct record.

**LC98. TERRORISM UPDATE**

The Board received a verbal update from the Police on the threat of terrorism in the Borough.

It was noted that the recent acts of terrorism in Northern Ireland meant that the threat of terrorism in the UK generally and London specifically had also increased and was classed as possible to likely.

**RESOLVED:**

That the update be noted.

**MINUTES OF THE SAFER COMMUNITIES EXECUTIVE BOARD (HSP)  
MONDAY, 16 MARCH 2009**

**LC99. COMPREHENSIVE AREA ASSESSMENT**

The Board received a presentation on the forthcoming Comprehensive Area Assessment (CAA).

An overview was given of the scope of the CAA and it was noted that this was comprised of two key strands:

Area Assessment

This strand would consider how effectively local public services delivered local priorities, economic prospects, community safety and potential for future improvement.

Organisational Assessment

The second strand would consider the use of resources and performance management and how the Council delivered value for money through the combined use of resources and performance management.

It was noted that Partners would be inspected by their own inspection regimes and that these would liaise with the Audit Commission.

In assessing this four key themes would be considered:

- Management of finances
- Governing business
- Managing resources
- Managing performance

In terms of the Area Assessment the following would be areas of focus:

- How well do local priorities express community needs and aspirations?
- How well are the outcomes and improvements needed being delivered?
- What are the prospects for future improvements?

It was noted that the Local Authority would be required to produce and publish an Annual Summary, which would include an overview of key priorities, overall successes, challenges and future prospects. It was envisaged that these would form a tool for members of the public wanting to obtain an overview of the Borough.

In addition to this a system of red and green flags would be used to indicate areas where arrangements were considered inadequate to deliver improvement or where exceptional or innovative practice was demonstrated.

The Board was advised that the CAA would take a more holistic approach to assessing performance and would gather evidence over the course of a year rather than focussing on a limited period.

Members of the Board were invited to visit the Council's website, which contained CAA and would be updated regularly, where further information could be accessed.

**MINUTES OF THE SAFER COMMUNITIES EXECUTIVE BOARD (HSP)  
MONDAY, 16 MARCH 2009**

The Board was advised that the Voluntary and Community Sector was represented by the Chief Executive of HAVCO at the HSP Performance Management Group (PMG).

The Board was advised that there was no weighting or scoring attached to the Area Assessment. However, if there was a significant area that impacted on the delivery of services as a whole this may be reflected in the overall Assessment.

**RESOLVED:**

That the presentation be noted.

**LC100. THIRD QUARTER PERFORMANCE AND END OF YEAR FINANCE REPORT  
(INCLUDING LAA REFRESH UPDATE)**

The Board received a report setting out performance during the Third Quarter against Local Area Agreement (LAA) targets within its responsibility; the current status of the LAA Refresh and expenditure against the Area Based Grant (ABG).

It was noted that there were two areas where performance continued to be challenging: residential burglary and theft from motor vehicles. However, the most recent data received showed that performance was improving in both areas.

Additional funding for 2009/10 had been secured for acquisitive crime and anti-social behaviour case work. The Partnership had allocated approximately £2M from the ABG for 2009/10 and a further £294.5K of from the Police BCU fund.

It was anticipated that full spend would be reached across the majority of the funding available for 2008/09. However, a carry forward of £185K was requested for 2009/10. and business cases had been submitted for this.

The Board was advised that the Stretch Target in relation to instances of repeat incidents of domestic violence continued to show as Red. This was due to a discrepancy in the calculation used in relation to baseline data. At present performance was being monitored against the number of instances of domestic violence rather than the number of victims. The business case put forward had proposed that this target would be measured on the number of victims and changes to the baseline data were being negotiated at present.

**RESOLVED:**

That the report be noted.

**LC101. SAFER COMMUNITIES PRIORITY ACTIONS 2009/10**

The Board received a report setting out the proposed priority actions for the Partnership during 2009/10.

It was noted that priorities were drawn from the three-year Partnership Plan and the latest annual strategic needs assessment. At present individual action plans for each priority area were being finalised.

**RESOLVED:**

**MINUTES OF THE SAFER COMMUNITIES EXECUTIVE BOARD (HSP)  
MONDAY, 16 MARCH 2009**

That the report be noted.

**LC102. PREVENTING VIOLENT EXTREMISM**

The Board received a report setting out the approach that had been developed to address the Preventing Violent Extremism Agenda.

Although Haringey was not considered to be under a particular threat from extremist groups there was ongoing dialogue with colleagues from the Police to monitor this situation.

There had been instances of radical groups campaigning in the Borough and the Board was advised that work was being carried out to look at how the Local Authority and Police could work with communities to prevent the radicalisation of young people in Haringey. Similar work was already taking place in neighbouring Boroughs and it was important that Haringey kept a 'watching brief' on this situation.

The Board noted that it was important that individual ethnic groups did not feel victimised by this work. This point was recognised and the Board was advised that this was viewed as an opportunity to work with communities and the vast majority of people within those communities shared concerns over radicalisation of young people.

In response to a query it was confirmed that the Racial Equalities Council was involved in this work.

**RESOLVED:**

That the approach set out in the report be adopted.

**LC103. HARINGEY'S DRAFT HOUSING STRATEGY 2009-19**

The Board received a report that provided an overview of the new Haringey Housing Strategy 2009-10 and how this was being developed.

The Strategy was a Partnership document and its development was being led by the Integrated Housing Board. It would form the overarching strategy and the overall framework for a number of other strategies addressing Homelessness, Affordable Warmth, Private Sector Housing and Older People's Housing.

In developing the Strategy, a number of stakeholder forums had been consulted. In addition, each of the HSP Thematic Boards and Area Assemblies were also being asked to consider and comment on the Strategy, which is also available online.

It was suggested that the strategy should set out the Council's commitment to using locks and other safety devices that were of a high standard in its properties in order to provide an example of good practice to private landlords.

There was agreement that there should be further discussion outside the meeting to strengthen the commitment to Community Safety and Section 17.



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The Chair noted that housing needs in the Borough were extremely complex and suggested that, once completed members of the Board wishing to obtain a better understanding of the issues around this may find it useful to read the whole strategy document. In addition officers could also be contacted for further information.

**RESOLVED:**

That progress in developing the new Housing Strategy be noted.

**LC104. HARINGEYS FIRST COMMUNITY ENGAGEMENT FRAMEWORK**

The Board received a report and presentation setting out the role of the new Community Engagement Framework (CEF) and how it was being developed.

It was noted that there were three key reasons for establishing a CEF:

- To reaffirm the HSPs commitment to community engagement
- To promote and share partnership understanding of principles and community engagement
- To identify and prioritise areas for development

There were several national and local drivers for forming the CEF including the Local Government and Involvement in Public Health Act and Local Area Agreement (LAA) targets.

The Board was advised that the HSP Performance Management Group (PMG) had established a multi agency sub group to lead on the delivery of the CEF.

The first phase of the consultation process had now concluded and the second phase was due to commence on 5 March. This would include publishing the consultation document on the Council's website and circulating this to Voluntary Sector groups for feedback. A questionnaire would also be circulated as part of this and comments in relation to the vision, definition and principles of the CEF were sought.

During the second phase each of the Thematic Boards would also be provided with an opportunity to discuss and comment on the draft CEF. It was noted that the third phase of the consultation process would take place in the autumn and would focus primarily on the development of the Action Plan.

The current phase of consultation closed on 21 April and members of the Board were asked to submit any comments to the Head of Corporate Policy by then.

The Community Police Consultative Group (CPCG) reported that they had not been included during the first round of consultations. It was explained that a working group had sought recommendations from each member on whom to consult and they had been overlooked. It was noted that the first phase of consultation had been a preliminary exercise and that there was still an opportunity for organisations not included within this phase to comment on the CEF. This would therefore, be rectified in due course.

It was suggested that some of the references to 'activities' currently set out in the document should be amended to refer to 'methodology' or 'approach' and that there

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should be a greater emphasis on listening and how the CEF would gauge the issues that people wanted to be engaged on.

It was noted that at present the document did not make reference to the Board's obligation under NI 21 to engage with the local community and that this should be picked up and addressed within the CEF.

**RESOLVED:**

That the report be noted.

**LC105. DISCUSSION ITEM:**

The Board discussed the following topic:

*'Community engagement, increasing confidence and perceptions –how can all partners contribute to achieving National Indicator 21: How well the public believes we (primarily the Police and Local Authority) deal with crime and anti social behaviour in the area?'*

This item flowed on from the discussion on the CEF and it was noted that listening to the concerns raised by local people, prioritising these and demonstrating the outcomes of this work was important in engaging people effectively. It was suggested that local Neighbourhood Watch groups could be used as a mechanism to gauge this.

The Board was advised that a piece of work was currently underway with residents of Tottenham Green to devise an Action Plan to tackle fly tipping in the area. By engaging local people this initiative aimed to establish priorities that were relevant to the local community and to engender a sense of community expectations around what was acceptable.

There was agreement that alternative approaches should be considered and that examples could be taken from different communities both nationally and internationally. Better dialogue and understanding of behaviour would improve engagement.

It was suggested that more careful consideration needed to be given to the type and location of venues used to hold community meetings and consultation events as these often attracted a limited section of the community.

**RESOLVED:**

That the points raised during discussion should be considered and reflected within the approach taken to addressing NI 21.

**LC106. NEW ITEMS OF URGENT BUSINESS**

No new items of Urgent Business were raised.

**LC107. ANY OTHER BUSINESS**

**MINUTES OF THE SAFER COMMUNITIES EXECUTIVE BOARD (HSP)  
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The Chair advised that recent changes in legislation indicated that Community Safety Partnerships needed strong local political leadership one way of ensuring this would be that Partnerships were chaired by the appropriate Cabinet Member. This would allow the Borough Commander or Chief Executive of the Local Authority to be appointed as Vice-Chair.

With the first meeting on the new Municipal Year approaching this would need to be borne in mind when appointing the new Chair and Vice-Chair.

The relevant part of the legislation would be circulated with the minutes for information.

**LC108. DATES OF FUTURE MEETINGS**

The Board was asked to note the tentative dates set out below:

- 7 May 2009
- 10 September 2009
- 19 November 2009
- 4 February 2009

**Dr Ita O'Donovan**

**Chair**

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**Meeting:** Safer Communities Performance Management Group

**Date:** 7 May 2009

**Report Title:** Quarter Four Performance Report 2008/09 (inc.targets for 2009/10)

**Report of:** Claire Kowalska, Community Safety Manager (on behalf of Jean Croot, Head of Service)

**Purpose**

To inform SCEB about exceptions and changes in performance against key targets for Quarter 4 (January – March 2009)

To inform SCEB of the agreed targets for 2009/10 and 2010/11 where available.

**Legal/Financial Implications**

Given the concern about theft from motor vehicles and domestic burglary, despite more recent improved performance, and the possible adverse impact of the recession on acquisitive crime, the SCEB has agreed to allocate additional funding for these areas in 2009/10.

**Recommendations**

For the Performance Management Group to continue to analyse performance, adjust approaches and interventions and report back to the SCEB on a regular basis

**For more information contact:**

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 Title: Community Safety Manager  
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**1. Background**

- 1.1 This report covers the key performance changes and exceptions for the period January - March 2009. A Q4 performance review table against the main improvement targets is attached with a RAG status for each quarter, where data is available.
  - 1.2 LAA negotiations for the year one re-refresh have been finalised and, where agreed, the new targets are also stated against each indicator on the attached table. Any outstanding information will be brought to the meeting table, where possible.
- 2. Q4 Performance against key targets (January – March 2009) and future targets**

Overall

- 2.1 Final year end performance was very positive and Haringey fared well in comparison with some neighbouring boroughs (e.g. Camden and Islington). Overall crime in Haringey was down 7% compared with last year.

Serious acquisitive crime

- 2.2 Since Q3, the overall serious acquisitive crime rate per 1,000 of the population (according to Census data) has improved from Amber to Green. Despite improved performance in residential burglary, the target at year end came in as stable compared with the previous year against a reduction target of 8%. However, the very challenging target of 'theft from motor vehicles' achieved a 6% reduction – just 5 offences shy of the 6.1% target and a significant improvement in performance over the year.
- 2.3 Percentage reductions have been set for 09/10 as: Robbery (-1.1%); Residential burglary (-1.8%) and Theft from Motor Vehicle Crime (-1.0%). Overall all, this equates to 37 crimes per 1,000 of the population for all acquisitive crime to bring this down to 8,140.

Serious violence (exc. domestic)

- 2.4 A target of a 4% reduction over a baseline of 414 has been agreed for serious violent crime and the partnership board has agreed a range of actions for the coming year including focused work on alcohol-related violence and weapons.

Drug users in treatment

- 2.5 Notable improvements have been achieved in the numbers of drug users in effective treatment but a challenging target of a 6% reduction for 09/10 has been set on the final year end figure for this coming year. Due to known delays in data reporting, the final outturn will not be available until the Summer.

### Perception

- 2.6 The Place Survey results have enabled a target to be set for NI 21 – perceptions of how the police and local authority deal with local concerns about crime and ASB. Haringey's baseline is 28% (slightly more positive than many London boroughs) and we will be expected to improve this by 4% in 09/10 and 6% by 10/11

### Young People in the Criminal Justice System

- 2.7 Performance was green for all four quarters but these are based on YOS figures. The final performance will be judged on police data which may alter the picture. The target for 09/10 is a reduction from 442 to 432 and then down to 422 by 2011.

### Other

- 2.8 Measurements of success are being finalised with Victim Support in relation to the local target of improving engagement with young victims.
- 2.9 Discussions are continuing with Government Office for London in relation to the measurement of repeat victims of domestic violence and the Group will remain updated in due course. A positive meeting was held with their representatives this week and we expect a swift result.
- 2.10 Further information is being sought on targets for NIs 22, 23 and 117

## **3. Key challenges for the coming year**

- 3.1 The immediate key challenges agreed at the PMG are:
- Co-ordinating support services for 18-24 year olds
  - Maintaining performance across acquisitive crime
  - Monitoring changes in youth violence and youth affiliations
  - Measurably and favourably changing perceptions of crime and ASB
  - Effective partnership working and resource maximisation across theme boards
  - Establishing an effective action plan to reduce re-offending
  - Implementing the new Youth Rehabilitation Order (YOS)

## **Appendices**

### **Appendix A: Q4 Performance Review Report**

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## Quarterly Performance Review - 2008/09

APPENDIX A

Q4

## Section 1

07/08	08/09	Quarter 1	Quarter 2	Quarter 3	Quarter 4	YTD Progress
<b>Safer Communities</b>						
<b>Improvement Target</b>	<b>NI 15 Serious violent crime rate</b>					Lead: MPS
	<p><b>Target</b> No target set for 2008/09 (New target for 2009/10 is 397 or 4% reduction on 414 2008/09 baseline and a 5% reduction for 2010/11). Following the review of the crime types and level of injuries that make up the new group of offences under NI15, no serious violent crime data was provided by police during 2008/09. The police will be reporting on Most Serious Violence (MSV), Assault Without Injury (AWI) and Serious Youth Violence (SYV) from the start of the new reporting year in April 2009. A baseline of 414 offences for MSV has been established for 2008/09 financial year allowing valid year-on-year comparisons to be made.</p>					
	<p><b>Comment</b> <b>SCI</b></p>					
		NA	NA	NA		
<b>Improvement Target</b>	<b>NI 16 Serious acquisitive crime rate</b>					Lead: MPS
	<p><b>Target</b> 37.6 per 1000 population or 8,479 offences. (New target for 2009/10 is 37 per 1000 population or 8,140 and 35.4 per 1000 population or 7985 offences for 2010/11). Quarter 4 annual equivalent performance is 32.0 per 1000 population (2002 actual offences or a 7.8% decrease on Quarter 3). Financial year 2008/09 performance is 36.6 per 1000 population (8252 offences); an 8.0% reduction compared to 2007/08 exceeding it's 5.5% annual reduction target.</p>					
39.8 offences per 1000 population (8972 offences)						
	<p><b>Comment</b> <b>SCI</b></p>					
	Green	Green	Amber	Green		
	36.4 per 1000 pop.	37.1 per 1000 pop.	38.5 per 1000 pop	32.0 per 1000 pop		
<b>Improvement Target</b>	<b>NI 21 Dealing with local concerns about anti-social behaviour and crime by the local council and police</b>					Lead: CK
	<p><b>Target</b> Place Survey not undertaken until latter part of 08/09. New target for 2009/10 is 32% and 34% for 2010/11. Provisional baseline scores from the Place Survey have been provided (27.9%) but are still to be verified by Office of National Statistics (ONS) and the Department of Communities and Local Government (DCLG). Targets may be reviewed subject to confirmation of place survey results</p>					
	<p><b>Comment</b> <b>SCI</b></p>					
<b>Improvement Target</b>	<b>NI 35 Building resilience to violent extremism</b>					LAA
	<p><b>Target</b> The 2008/09 target is level 2. (The new target for 2009/10 is 3 and 3 for 2010/11). This is an average of the following criteria; Understanding of, and engagement with, Muslim communities, Knowledge and understanding of the Preventing Violent Extremism agenda, Effective development of an action plan to build the resilience of communities and support vulnerable individuals and Effective oversight, delivery and evaluation of projects and actions</p>					
	<p>The mapping has been completed and an action plan is now in place. The PREVENT Approach document has been signed off by SCEB. Commissioning has taken place for 2009-11. The self evaluation has been completed and will be consulted on early in 2009-10. There are several areas for development in 2009-10, however we are on target against the original targets.</p>					Lead: SS
	<p><b>Comment</b> <b>SCI</b></p>					
	Amber	Amber	Green			
	1	1	2			
<b>Improvement Target</b>	<b>NI 40 Drug users in effective treatment</b>					Lead: MM
933	<p><b>Target</b> 8% increase on 2007/08 baseline (New target for 2009/10 is 6% on 2008/09 and 6% on 2009/10 for 2010/11). Quarter 4 data not available until June 2009. Latest performance data covering Dec 2007- Nov 2008 = 1034 problematic drug users (PDUs) in effective treatment (ET). This is a 10.83% increase on 2007/08 baseline. Please note that due to the way this target is calculated the performance level can go down as well as up. However, continued growth at this rate will result in a more challenging target 09/10 and 10/11 against projected cuts in the Pooled Treatment Budget</p>					
	<p><b>Comment</b> <b>SCI</b></p>					
	Green	Green	Green			
	3.5% = 966 as of May 2008	4.5% = 975 as of August 2008	10.83% = 1034 PDU in ET as of Nov 2008			
<b>Improvement Target</b>	<b>NI 111 First time entrants to the Youth Justice System aged 10 – 17</b>					Lead: LJ
	<p><b>Target</b> New target for 2009/10 is 423 or 2313 per 100,000 population and 422 or 2260 per 100,000 population in 2010/11</p>					
	<p><b>Comment</b> <b>SCI</b> This indicator is maintaining it's performance at 10%. These are YOS figures. 2008/09 final figures may change as they</p>					
	Green	Green	Green	Green		
	-18.5%	-15.0%	-11.0%	-10.0%		
	<b>NI 17 Perceptions of anti-social behaviour</b>					Lead: CK
	<p><b>Target</b> 2008/09 baseline is 28%</p>					
	<p>Provisional baseline scores from the Place Survey have been provided (28%) but are still to be verified by Office of National Statistics (ONS) and the Department of Communities and Local Government (DCLG).</p>					
	<p><b>Comment</b> <b>SCI</b></p>					
	<b>NI 39 Alcohol-harm related hospital admission rates</b>					Lead: MM
1342 (2006/07)	<p><b>Target</b> 1% reduction in the increasing trend of alcohol-related admissions per 100,000 population (EASR) based on baseline of 1342 (06-07). This equates to 1579 (2008/09). Recent data show an increasing trend of alcohol related hospital admissions. The rate between 2002/03 - 2006/07 has almost doubled. This target represents an attempt to reduce the upward trend by 1%. (New target for 2009/10 is 1654 and 1750 for 2010/11). Haringey DAAT is</p>					
	<p>No data available for 2008/09. There is a delay in the final 2007/08 Hospital Episode statistics (HES). This data is still not forthcoming. Initial analysis of local data indicates chronic attributable diseases, e.g hypertension, are the biggest group and fastest growing of the conditions.</p>					
	<p><b>Comment</b></p>					
10.4% 07/08	<b>NI 117 16 to 18 year olds who are not in education, training or employment (NEET)</b>					Lead: CYP (Debbie Cottrill)

	Target	2008/09 target is 9.5% (as measured via Connexions) New target for 2009/10 is 10.4% and 8.9% for 2010/11			
	Comment	Quarter 4 performance average is 6.9%. Financial year 2008/09 performance is 6.8% a 3.5% improvement compared to the 2007/08 performance of 10.3%. The yearly NEET figure is based on the 3 month average between November and January. Figures vary at different points of the year especially when the new school year starts as there are lots of Not Known Clients whose destinations (activities) have not yet been established. For this reason DCFS takes the average from November to January as it is the most settled and accurate period.			
		Green	Green	Green	Green
		8.4%	9.5%	6.9%	6.9%
240 repeat incidents	Stretch target	<b>Reduction of repeat domestic violence victimisation incidents</b>			
	Target	176 repeats (Annual target based on a rolling 12-month figure)). New target for 2009/10 and 2010/11 is 156			
		<b>Discussions continuing with GOL with regards to the baseline</b>			
		Quarter 4 performance as of the end of March 2009 (covering the 12 month period April 2008 - March 2009) is 273 repeat DV reports. This is a rolling annual return and represents the number of repeat incidents in a 12-month period. There were 194 and 273 repeat reports for the previous months of January and February 2009			
	Comment				
	SCI	Red	Red	Red	Red
		217	267	257	273
51.40%	Stretch target	<b>Number of incidents of domestic violence that result in sanction detections</b>			
	Target	2008/09 target is 36% or 770 (New target for 2009/10 is 38% or 813. Stretch Target ends in 2009/10)			
		Quarter 4 performance is TBA			
		Financial year 2008/09 performance is 50.3%; significantly exceeding it's 36% annual target.			
	Comment				
	SCI	Green	Green	Green	Green
		50.5%	48.4%	45.3%	52.6%
1,503	Stretch target	<b>Reduction in personal robbery</b>			
	Target	1321 offences (2.6% reduction). New target for 2009/10 is 2.6% reduction. Stretch Target ends in 2009/10			
		Quarter 4 annual equivalent performance is 921 a 0.5% increase on Q3.			
		Financial year 2008/09 performance is 997 offences; a 26.5% reduction compared to 2007/08 and exceeding it's 2.6% annual reduction target by more than 10 fold.			
	Comment				
	SCI	Green	Green	Green	Green
		1020	1,072	916	921
LOCAL	Local indicator	<b>Victim support services for children and young people</b>			
	Target	Targets and milestones currently being drawn up in contract for 2009/10			
	Comment				
	SCI				
Cross Cutting	N1	<b>% of people who believe people from different backgrounds get on well together in their local area</b>			
	Target	2009/10 target is 77.9% (81.1% for 2010/11)			
		Provisional baseline scores from the Place Survey have been provided (75.7%) but are still to be verified by Office of National Statistics (ONS) and the Department of Communities and Local Government (DCLG).			
	Comment				
Cross Cutting	N4	<b>% of people who feel they can influence decisions in their locality</b>			
	Target	2009/10 target is 42.9% (45.1% for 2010/11)			
	Comment	Provisional baseline scores from the Place Survey have been provided (40.5%) but are still to be verified by Office of National Statistics (ONS) and the Department of Communities and Local Government (DCLG).			
	Comment				
	SCI				
Cross Cutting	N6	<b>Participation in regular volunteering</b>			
	Target	2009/10 target is 22.7% (24.7% for 2010/11)			
	Comment	Provisional baseline scores from the Place Survey have been provided (20.7%) but are still to be verified by Office of National Statistics (ONS) and the Department of Communities and Local Government (DCLG).			

	SCI					
	<b>NI 7 - Local</b>	Environment for a thriving third sector				PMG LAA Lead
	Target	2008/09 target is 21.9% (3% increase) (24.9% for 2010/11)				
	Comment	The baseline scores from the third sector organisations survey is 18.9%.				
Cross Cutting	<b>NI 22</b>	<b>Perceptions of parents taking responsibility for the behaviour of their children in their area [Cross</b>				HSP PMG
	Target	No target set				
	Comment	Provisional baseline scores from the Place Survey have been provided (30.2%) but are till to be to be verified by Office of National Statistics (ONS) and the Department of Communities and Local Government (DCLG).				
	SCI					
Cross Cutting	<b>NI 23</b>	<b>Perceptions that people in the area treat one another with respect and dignity [Cross Cutting]</b>				HSP PMG
	Target	No target set				
	Comment	Provisional baseline scores from the Place Survey have been provided (38%) but are till to be to be verified by Office of National Statistics (ONS) and the Department of Communities and Local Government (DCLG).				
	SCI					
Cross cutting	<b>NI 140</b>	Fair treatment by local services				PMG LAA Lead
	Target	New target for 2009/10 is 62.6% and 65% for 2010/11				
	Comment	Provisional baseline scores from the Place Survey have been provided (60.4%) but are till to be to be verified by Office of National Statistics (ONS) and the Department of Communities and Local Government (DCLG).				

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haringey strategic partnership

**Meeting:** Safer Communities Executive Board

**Date:** 7 May 2009

**Report Title:** Safer Communities Action Plan 2009/10

**Report of:** Claire Kowalska, Community Safety Strategic Manager

#### **Purpose**

To present the Safer Communities Action Plan for 2009/10.

#### **Summary**

The following report summarises the high-level activity relating to the delivery of the Safer Communities objectives and targets for the coming year. The priorities are drawn from the 3-year Partnership Plan priorities and the latest annual strategic and needs' assessments. Individual action plans for each priority area will be available on the website from May 2009.

#### **Legal/Financial Implications**

The funding to deliver this Plan derives from the Area-Based Grant, external funds and some mainstream resources.

Front-line service delivery e.g. for youth crime prevention, treatment provision and the ASBAT service continue to suffer from either short-term or uncertain funding levels.

There are robust processes in place for the management of these funds via the Safer Communities Service and Performance Management Group.

At the time of writing, the aligned police fund (Basic Command Unit Fund) had not been officially confirmed. This fund is due to commission a significant number of prevention projects for 2009/10.

#### **Recommendations**

That board members note the activity and progress over the coming year in support of key national indicators.

#### **For more information contact**

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## 1. Background

- 1.1 The attached Action Plan covers key actions under the responsibility of Safer and Stronger Communities Service for the coming financial year and will be monitored regularly.
- 1.2 Partnership plans for the delivery of specific priorities have also been prepared and include priority areas such as violence, acquisitive crime and anti-social behaviour. These have been prepared by individual boards on the basis of evaluation, data and current knowledge and will all be available on the website from May 2009.

## 2. Key objectives 2009-10

- 2.1 The high-level priorities and outcomes for the coming year which support our Local Area Agreement (LAA) are:
  - To measurably improve perceptions of how the Council and Police deal with crime and ASB in the local area and increase confidence in the partnership
  - To prevent and reduce serious priority crime (acquisitive crime, violent crime, domestic and gender-based violence)
  - To prevent and reduce persistent and serious anti-social behaviour (ASB)
  - To reduce re-offending through co-ordination and resettlement services (esp. of non-statutory offenders)
  - To reduce the number of children and young people involved in crime and disorder
  - To safeguard children and young people from harm through identification and referral
  - To support young people at risk of offending and invest in proven youth diversion and parenting programmes
  - To reduce the harm caused through drug and alcohol misuse
  - To ensure that the borough is prepared for emergencies and has all necessary business continuity plans in place
- 2.2 This activity supports the current LAA improvement targets under the responsibility of this board which are:
  - NI 15 – serious violent crime rate
  - NI 16 – serious acquisitive crime rate
  - NI 21 – perceptions of how police and local authority deal with crime and ASB locally
  - NI 35 – preventing violent extremism
  - NI 40 – drug users into effective treatment
  - NI 111 – preventing entrants into the youth justice system

Each of these targets is owned by a specific, partnership board and progress is regularly measured.

**3. Strategic overlaps**

3.1 In addition, the following areas have been identified as common across two or more teams within the Service and will be subject to intensified joint working in the year ahead:

- Targeted community engagement and involvement
- Specialised, strategic commissioning
- Project and performance management
- Strengthening data, intelligence and analysis to identify unmet priorities and need; and to target interventions more precisely
- Co-ordinating communications and marketing around priorities
- Strengthening area-based working and problem-solving
- Preventing and diverting young people from offending, disorder and substance misuse through proven projects and support
- Co-ordinating support to the 18-25 age group (currently falling through the provision gap)
- Increasing awareness and action to reduce re-offending

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<b>Safer and Stronger Communities Action Plan 2009/2010</b>		<b>Responsibility of:</b>
Safer for All Strategy / Partnership Plan 2008-2011		Jean Croot, Head of Safer and Stronger Communities
<b>Council Plan Priorities:</b> <i>(state the Council Plan Priorities that this objective supports)</i>		Creating a Better Haringey: cleaner, greener, safer.

<b>Description of principal targets and performance measures relevant to this objective, including all relevant National Indicators; Local Area Agreement targets and key local Performance Indicators.</b>
<p>NI15 Serious violent crime rate ; NI 16 Serious acquisitive crime rate; NI 21 Dealing with local concerns about crime and ASB by the Council and Police; NI 35 Preventing violent extremism; NI 37 – Public awareness of civil protection arrangements in the local area; NI 39 – Reductions in alcohol-related hospital admissions; NI 40 Drug users into effective treatment; NI 41 – Perceptions of drunk and rowdy behaviour as a problem; NI 42 – Perceptions of drug use or drug dealing as a problem; NI 45 – Engagement by young people in suitable education, training and employment (ETE); NI 111 Number of young entrants into the Criminal Justice System aged 10 – 17</p>

<b>Objectives and Activity:</b> <i>(list key activities or projects that will be undertaken to meet the objective)</i>	<b>Lead Officer with relevant partners</b>	<b>Due date (state month the activity will be completed by)</b>	<b>RAG Progress</b>
<p>1. Improve perceptions of responses to crime and ASB and increase confidence in the Criminal Justice System</p> <ul style="list-style-type: none"> <li>▪ Agree a co-ordinated programme of targeted public engagement and marketing with CJ partners</li> <li>▪ Promote and monitor impact of self and third-party reporting</li> <li>▪ Increase engagement with young victims</li> <li>▪ Achieve level 3 of the Preventing Violent Extremism</li> </ul>	Claire Kowalska	<p>May 09 and assessed Feb 2010</p> <p>December 09</p> <p>Contract with Victim Support – May 09</p> <p>Monitored quarterly</p>	

Objectives and Activity: (list key activities or projects that will be undertaken to meet the objective)	Lead Officer with relevant partners	Due date (state month the activity will be completed by)	RAG Progress
Programme	Sean Sweeney	March 2010	
2. Prevent and reduce serious priority crime (acquisitive, non-domestic violence, persistent anti-social behaviour and hate crime) <ul style="list-style-type: none"> <li>Implement and monitor partnership actions plans, agreed on the basis of evidence, research and evaluation</li> <li>Embed zonal working and joint problem-solving by geographical area</li> <li>Complete annual strategic assessment as a basis for planning and resource priorities</li> <li>Deliver seasonal publicity campaigns for crime prevention</li> <li>Continue to make strategic use of all enforcement tools across the partnership</li> <li>Achieve parenting uptake of 70 in total for those at risk of persistent and serious ASB</li> <li>Meet all ASB-related Key Performance Indicators</li> </ul>	Claire Kowalska	Quarterly monitoring  December 09  October 09  Quarterly  Monitor quarterly  March 2010  March 2010	
3. Reduce the harm caused through domestic and gender-based violence <ul style="list-style-type: none"> <li>Reduce repeat victimisation by 22% over three years (06/07 – 09/10) and maintain sanctioned detections of at least 36%</li> </ul>	Eve Featherstone	March 2010	

Objectives and Activity: (list key activities or projects that will be undertaken to meet the objective)	Lead Officer with relevant partners	Due date (state month the activity will be completed by)	RAG Progress
<ul style="list-style-type: none"> <li>Provide advocacy and support to high-risk cases through a local MARAC risk assessment panel</li> <li>Continue research and develop recommendations on alcohol-related domestic violence</li> <li>Improve strategic planning and partnership work with Children's Services to safeguard children and young people from the impact of domestic violence</li> </ul>	Eliza Meechan	Quarterly  Sept. 09  June 09 – March 2010	
4. Reduce the number of children and young people involved in crime <ul style="list-style-type: none"> <li>Comply with all new national standards</li> <li>Respond to changes in ethnic caseload</li> <li>Deliver actions from Joint Area Review on safeguarding children and young people</li> <li>Monitor Triage Project to divert young people from the CJ System</li> <li>Monitor commissioned youth diversion programmes and long-term potential (mostly Basic Command Unit Funding)</li> </ul>	Linda James     Sean Sweeney/Eliza Meechan	March 2010  Quarterly  June 09 – March 2010  Quarterly  Quarterly	
5. Reduce the harm caused through drug and alcohol misuse <ul style="list-style-type: none"> <li>Implement Adult and Young People's Annual Treatment Plans, based upon needs' assessments</li> <li>Achieve 6% increase in Problematic Drug Users (PDUs) in</li> </ul>	Marion Morris	March 2010	

Objectives and Activity: (list key activities or projects that will be undertaken to meet the objective)	Lead Officer with relevant partners	Due date (state month the activity will be completed by)	RAG Progress
<p>effective drug treatment, based on 31/3/09 outturn</p> <ul style="list-style-type: none"> <li>▪ Embed substance misuse priorities for young people in the Children and Young People's Plan</li> <li>▪ Deliver actions in the Alcohol Strategy</li> </ul>		<p>March 2010</p> <p>March 2010</p> <p>Monitor quarterly</p>	
<p>6. Ensure that the borough is prepared for emergencies</p> <ul style="list-style-type: none"> <li>▪ Complete business impact analysis</li> <li>▪ Monitor business continuity</li> <li>▪ Multi-agency flood plan agreed</li> <li>▪ Community engagement action plan</li> <li>▪ Flooding exercise conducted</li> <li>▪ Emergency control centre refurbished</li> </ul>	Andrew Meek	<p>April 09</p> <p>Quarterly Sept 09 May 09</p> <p>November 09</p> <p>March 2010</p>	
<p>7. Reduce repeat offending, especially for those not receiving probation services (e.g. non-statutory cases and 18-25 year old age group)</p> <ul style="list-style-type: none"> <li>▪ Establish cross-disciplinary working group</li> <li>▪ Recruit skilled resource</li> <li>▪ Undertake pilot with key group</li> <li>▪ Forward plan agreed</li> </ul>	<p>Claire Kowalska</p> <p>Marion Morris</p>	<p>May 09</p> <p>June/July 09</p> <p>December 09</p> <p>March 2010</p>	

Objectives and Activity: (list key activities or projects that will be undertaken to meet the objective)	Lead Officer with relevant partners	Due date (state month the activity will be completed by)	RAG Progress
8. To monitor and respond to performance against key LAA targets, expenditure and project outcomes <ul style="list-style-type: none"> <li>▪ Regular PMG meetings and mitigating actions</li> <li>▪ Performance reporting and analysis against key National Indicators</li> </ul>	Jean Croot	6-weekly Quarterly	

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**Meeting:** Safer Communities Executive Board

**Date:** 7 May 2009

**Report Title:** Safer Communities Project Highlight Report

**Report of:** Eliza Meechan, Safer Communities Policy Officer

<b>Purpose</b>	
To provide an update about the projects funded via the Safer Communities Area Based Grant and the Borough Command Unit Fund during 2008/9; capturing some of the key achievements.	
<b>Financial/Legal Comments</b>	
N/A.	
<b>Recommendations</b>	
This report is for information only.	
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## 1. Background

- 1.1. Projects funded through the Safer Communities Area Based Grant (ABG) and the Borough Command Unit Fund in 2008/9 ranged from youth crime prevention projects to the establishment of a multi-faith forum and the delivery of a burglary hotspot project.
- 1.2. All project leads were required to complete quarterly monitoring returns and a final report in early April. All projects were assigned a partnership contact to support them throughout the monitoring process.
- 1.3. A one page profile for each project will be available from June 2009 and will be used to promote the key achievements of the partnership.

## 2. Project Highlights

- 2.1. All projects achieved the outputs to which they committed in their original project plans. Some of the key achievements and lessons learned are highlighted below.
- 2.2. **Haringey Police and Community Boxing Club** received national press coverage in the Financial Times and on London Weekend Television; using profiles of the boxers to demonstrate the positive impact that the club can have on the behaviour of local young people.
- 2.3. As part of a problem solving approach to **residential burglary**, Metropolitan Care and Repair were commissioned to target harden 100 properties in three hotspot areas. Feedback from residents and local Safer Neighbourhood Teams has been very positive. An independent evaluation is being carried out to assess the suitability of rolling this initiative out to other parts of the borough.
- 2.4. In December 2008 students from 14 primary schools in **motor vehicle crime** problem areas were invited to enter a competition to re-design anti-car crime posters. The intention of this competition was to ensure that messages about car crime were delivered to residents in problem areas (via their children) and that new publicity materials were produced. Performance relating to theft from motor vehicles was turned around from an increase of 11.4% in September to a reduction of 6% at the end of the financial year.
- 2.5. Students from Gladesmore Community School expanded the **Value Life** Campaign this year by inviting other schools to get involved. Park View Academy, Woodside High School, John Loughborough, Alexandra Park and Haverstock School (from Camden) joined Gladesmore for a tour of the borough on open top buses, delivering the value life message. The students then took part in a peace walk up Wood Green High Road and a Peace Concert.
- 2.6. The **Haringey Multi-Faith Forum** was launched in July 2008. Since then, the Forum has produced a Critical Incident Response Plan and held two 'places of workshop open days'. They have also started to develop a multi-faith forum website.
- 2.7. Haringey Peace Alliance delivered three **Networking Meetings** during 2008/9 bringing together community representatives and statutory partners to discuss community safety issues.
- 2.8. The **London Boxing Academy (LBA)** continued to demonstrate the successful impact of their approach during 2008/9. The LBA achieved an attendance rate of 90%. Of the 28 students that are at risk of entering the Youth Justice System, 16 have shown increased levels of reading and writing skills. In the subsequent end of term tests 84% of GCSE assessments passed A\* to G and 34% of passed A\* to C.



**Appendices**

None.

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**Meeting:** Haringey Strategic Partnership

**Date:** 7 May 2009

**Report Title:** Adult Drug Treatment and Young People's Substance Misuse Plans: Key Priorities for 2009/10.

**Report of:** Marion Morris, Drug and Alcohol Strategy Manager

### **Purpose**

To inform the Safer Communities Executive Board of the key priorities in 2009-10:

- Haringey Adult Drug Treatment Plan
- Haringey's Young Peoples Substance Misuse Plan

### **Summary**

#### **Adult Drug Treatment Plan 2009-10**

In line with PSA 25, the purpose of Haringey's adult drug treatment strategy is to reduce the harm caused by drug misuse to Haringey's residents. The drug treatment system aims to improve both the health and wellbeing of the community and to reduce drug related crime. Our treatment services are designed to respond to the diverse needs of all of Haringey's drug using population; offering them accessible, timely and appropriate drug treatment, delivered by a skilled and effective workforce. Central to this focus is the involvement of service users and carers in the ongoing development of our treatment system.

In 2009/10 we will seek to ensure that the DAAT can continue to deliver effective services to meet our community's needs; our treatment plan prioritises improvements in the effectiveness of treatment and mechanisms to ensure existing treatment services (tier 3) can be delivered in the most cost effective ways.

**Some of the key priorities in the adult drug treatment plan are:**

#### **Harm reduction**

- Development of an action plan against harm reduction audit
- Deliver an updated Harm Reduction Plan
- Continued work to reduce drug related deaths
- Expansion of harm reduction services into tier one i.e. hostels work

#### **Open Access**

- Complete an analysis of how open access services are being used and by whom.
- Improve engagement of crack users through integration of the service within Bruce Grove e.g. DIP and BUBIC clients referring into EBAN.
- Profile DIP clients dropping out at different points of the assessment and engagement process.
- Work more closely with prisons to ensure continuity of care between prison and community, continuing to have a prison liaison worker in Pentonville

### **Retention**

- Use the DIP Needs Assessment to plan reductions in attrition
- Improve access into treatment for those leaving prison.
- Review service needs of 18-25 year old service users
- Review psychological services
- Re modelling and re-tendering of structured day care
- Develop a program of clinical governance auditing
- Drive forward Inclusion of TOP as a clinical review tool
- Ensure that sex workers continue to access prescribing
- Improve access to community alcohol detoxification for poly drug users with a history of poor retention.

### **Exits**

- Development of clear treatment options for drug users
- Transfer of GP Shared Care into a Local Enhanced Contract and expansion of number in treatment with their GP or a local satellite and to develop a satellite in St Ann's area
- Continue to provide counselling service through EBAN
- Tendering for North London Inpatient detoxification facility
- Re-commission Haringey Aftercare Service

### **Community re-integration**

- Continue to develop support for the significant others and families of drug users.
- Improve access to volunteering and training for ex drug users seeking employment
- Work with Job Centre Plus and Haringey Guarantee to improve entry into training and employment.
- Sustain gains in housing opportunities and work to improve options
- Support the development of user led social activities

### **Young People's Substance Misuse Plan**

Haringey's overall strategic direction is to ensure that substance misuse treatment service provision is sufficient to meet the needs of Haringey's children and young people. In order to effectively address drugs and/or alcohol misuse there must be programmes and provision that:

- are universally provided to inform young people about the dangers and risks of substance misuse;
- enable early identification and support of those most at risk of substance misuse;
- provide appropriate support and effective treatment for those who wish to address their risk-taking behaviour or substance addiction, and
- support those who are not yet willing or able to address their drug using behaviours and address those factors which make them vulnerable to substance misuse.

**Specifically this year we need to move towards:**

- Incrementally integrating responsibility for the planning & commissioning of specialist substance misuse treatment into the Children and Young People's Service (as per DSCF guidance).
- Integrating the substance misuse agenda into the borough's Children & Young People's Plan
- Taking forward the recommendations from the Scrutiny Review of the early identification, assessment and referral of children and young people with drug and alcohol problems.
- Make real the sentiments of PSA 14 - "increase the number of young people on the path to success, for young people with substance misuse problems and those children living in families where parental substance misuse is an issue" (Hidden Harm Agenda).
- Ensure greater read across to other relevant strategies e.g. Teenage Pregnancy, CAMHS, Integrated Youth Support, JAR.
- Further compliance with NDTMS reporting requirements for young people's specialist services (particularly as the specialist service deals with up to 21 year olds, which in turn impacts on PSA 25 reducing harm caused by drugs and alcohol which Haringey has chosen as one of its 35 improvement targets in the LAA

**Legal/Financial Implications**

The funding for Young Peoples Substance Misuse prevention is now within the ABG. The Treatment element remains outside of this.

All adult drug monies are in the Pooled Adult Drug Treatment Budget until 2011.

There are robust processes in place for the management of these funds via the respective Young Peoples Commissioning Group and the Adult Joint Commissioning Group.

**Recommendations**

To note the key priorities for 2009-10 for young people prevention/substance misuse treatment:

- To note the key priorities for adult drug treatment in 2009-10.
- To note full versions of both of these plans can be accessed via Haringey's website.

[http://harinet.haringey.gov.uk/young\\_people\\_8217\\_s\\_specialist\\_substance\\_misuse\\_plan\\_2009-10\\_-\\_part\\_1.pdf](http://harinet.haringey.gov.uk/young_people_8217_s_specialist_substance_misuse_plan_2009-10_-_part_1.pdf)

[http://harinet.haringey.gov.uk/adult\\_drug\\_treatment\\_plan\\_2009-10.pdf](http://harinet.haringey.gov.uk/adult_drug_treatment_plan_2009-10.pdf)

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## **Background**

The Young Peoples Substance Misuse Plan and the Adult Drug Treatment Plan are statutory annual plans. They are informed by undertaking an annual needs assessment which is then turned into the respective adult and young peoples plan.

This year the adult needs assessment was improved further improved by undertaking a more sophisticated treatment mapping, gap analysis exercise which helped us better understand unmet need and inform the commissioning process. Key themes in the adult drugs needs assessment are being fed into the wider JSNA and the annual community safety strategic assessment.

In terms of young people - the Memorandum of Understanding between the Department for Children, Schools and Families (DCSF) and the National Treatment Agency (NTA) sets out the vision for young people who need access to specialist substance misuse treatment provision. This Memorandum of Understanding highlights that local delivery of young people's specialist substance misuse treatment should be integrated into broader children's services provision, with planning and commissioning becoming an integral part of strategic Children and Young People's Plans in due course.

To this end Haringey DAAT will be working with CYPS during the coming year to ensure that substance misuse services are commissioned and delivered within an integrated children's services framework. The ultimate aim is to incorporate young people's substance misuse needs into the wider Children & Young Peoples Plan which will make the YP substance misuse plan redundant. There is as yet no set date for this.

## **Appendices**

### **Types of substance misuse treatment services to be provided**

By 2006, every young person with a substance misuse problem in all areas of the country should be able to access a range of specialist substance misuse treatment services as listed below:

- comprehensive assessment of substance misuse needs within five days, of referral to a specialist agency

- care-planned interventions based on identified needs, including onward referral to Tier 3 and 4 services, within ten days of assessment
- harm reduction services – interventions provided to meet a young person's need to use substances more safely, including but not exclusively safer injecting advice and interventions provided at Tier 3 and 4
- support for family members, with or without the substance misusing young person, within ten days of referral.
- psychosocial interventions, structured interventions involving individual or group work focusing on assessment, defined treatment plans and treatment goals with regular reviews.
- a community-based pharmacological intervention within ten days of referral. This can be provided by a doctor in a community setting, including a competent general practitioner (GP) in or outside of structured shared care arrangements.
- access to specialised inpatient or residential treatment services (this may consist of a range of services or identified provision outside of the local area).

***Young people's substance misuse treatment services – essential elements – June 2005 12/27***

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haringey strategic partnership

**Meeting:** Safer Communities Executive Board

**Date:** 7 May 2009

**Report Title:** Alcohol Strategy Implementation Plan Update

**Report of:** Marion Morris, Drug and Alcohol Strategy Manager

### **Purpose**

To inform the SCEB on progress on implementing the community safety strand of the Alcohol Strategy Action Plan.

### **Background**

Community Safety Partnerships have a statutory duty to have a strategy that addresses alcohol-related crime and anti-social behaviour. Government guidance says it is good practice for local alcohol strategies to cover not just community safety, but broader health and social harm too. Haringey's alcohol strategy was reviewed and refreshed last year, and the action plan renegotiated with partners.

The action plan is in three sections: health, community safety and children and young people. This update concerns the community safety section, whose actions fall within the remit of the Safer Communities Executive Board.

### **Progress on the action plan**

The Other Violent Crime Partnership Board has implemented its programme of research into alcohol-related violence (CS1) and initial findings suggest under-reporting is an issue and that alcohol-related domestic violence appears to be a significant category within recorded incidents – both issues are now being explored further.

Analysis of existing alcohol-related ASB data has shown that it is not sufficient for profiling the problems we want to target. The ASB Board will consider commissioning further research at its May meeting (CS2).

Training for enforcement officers in the new tools and powers to tackle alcohol-related disorder will be delivered shortly (CS3). A joint enforcement protocol for dealing with problems in licensed premises has been discussed and drafted, and will be signed-off shortly (CS5).

Implementing a multi-agency approach to street drinking (CS8 and 9) is on the agenda for the next Alcohol Strategy Group (April 30<sup>th</sup>), where this will be progressed.

London Fire Brigade's Community Action Team has been working with the DAAT to get fire safety messages in our alcohol-harm reduction materials, a fire safety workshop for drug and alcohol workers on 2<sup>nd</sup> March (CS10).

Domestic violence and alcohol training has been commissioned from the Stella Project (CS12).

The LAA target – to reduce the rate of alcohol-related hospital admissions (NI39) – appears to be very slightly off-target (predicted to be 1600 admissions per 100,000 for 08/09; target is 1579) as of the latest data we have from the PCT (Q2 2008/09). The target is formally measured by the North West Public Health Observatory, which has only just published 07/08 data. PCT analysts calculate the local measurement should agree with the NWPHE figures plus or minus 2% (which would put our 08/09 outturn between 1568 and 1632).

#### **Legal/Financial Implications**

New £100k ABG allocation for the Safer Communities Executive Board for 2009/10 and 2010/11 to implement the alcohol strategy. A PID has been submitted and will be presented at next SCEB PMG.

£460k requested new investment pa by the PCT for brief interventions work at A & E and primary care, Local Enhanced Service in Primary Care etc. (outcome known by May).

#### **Recommendations**

To note the implementation plan update.

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## Appendix 1: **ALCOHOL STRATEGY ACTION PLAN 2009/10** SCEB section 22.4.09

Reducing alcohol-related crime and antisocial behaviour				Safer Communities Executive Board				
CS1	To develop a programme of research and relevant action about alcohol-related violence, including a time-limited local survey of violent incidents to establish the nature and extent of the problem. (To include understanding extent to which alcohol related violent crime is targeted at LGBT – in particular outside licensed premises.)	Policy Officer (violent crime) Community Safety Team/Acting Police Chief Inspector for Partnership and Youth	Mar 09	Core business	Other Violent Crime Partnership Board	NI 15: serious violent crime rate	SCEB	G
CS2	Research local alcohol-related ASB and develop appropriate responses to include relevant indicators from the <i>Safe. Sensible. Social. Toolkit</i> plus data gathered through community engagement approaches on the wider needs of street drinkers* and young people who drink in public places.	Policy Officer (ASB) Community Safety Team	April 09	Core business	ASB Partnership Board	NI 21: Dealing with local concerns about anti-social behaviour and crime by the local council and police (improvement target)	SCEB	A
CS3	Provide training for enforcement agencies on new powers to address alcohol-related ASB	Assistant Director for Enforcement	Ongoing	Core business	ASB Partnership Board	NI 21: Dealing with local concerns about anti-social behaviour and crime by the local council and police (improvement target)	SCEB	A
CS4	Establish programme of joint enforcement activity targeting	Assistant Director for Enforcement	Ongoing	Core business	ASB Partnership	NI 21: Dealing with local concerns about anti-	SCEB	

	(rolling) top ten problem licensed premises				Board	social behaviour and crime by the local council and police (improvement target)		A
CS5	Agree a joint alcohol enforcement protocol for inclusion in the council Enforcement Policy	Assistant Director for Enforcement	Mar 09	Core business	ASB Partnership Board	NI 21: Dealing with local concerns about anti-social behaviour and crime by the local council and police (improvement target)	SCEB	A
CS6	Develop and launch a Responsible Licensee Scheme	Assistant Director for Enforcement	Oct 09	Core business	ASB Partnership Board	NI 21: Dealing with local concerns about anti-social behaviour and crime by the local council and police (improvement target)	SCEB	A
CS7	Explore the opportunities for coordinating out of hours working across agencies, to include arrangements for linking together noise, licensing, street cleanliness and CCTV services, with police and emergency services to improve the response to incidences and disturbance	Enforcement Response Manager	Mar 09	Core business	ASB Partnership Board	NI 21: Dealing with local concerns about anti-social behaviour and crime by the local council and police (improvement target)	SCEB	A
CS8	Agree and implement a multi-agency approach to the alcohol control zones. This will include: ensuring all enforcement officers are clear about their powers; ensuring support agencies are involved (HAGA, employment, housing etc);	Asst Director Enforcement/Director HAG/Regional Director St Mungo's Assistant Director for Enforcement	June 09	Core business	ASB Partnership Board/DAAT	NI 21: Dealing with local concerns about anti-social behaviour and crime by the local council and police (improvement target)	SCEB	G

	CCTV are aware of zones and any particular issues							
CS9	Information on the Alcohol Control Zones to be clear, sources of support available (eg leaflets/cards to be readily accessible, ensuring enforcement officers have alcohol awareness training	Asst. Director for Enforcement/Director HAGA/Regional Director St Mungo's Assistant Director for Enforcement	June 09	Core business	ASB Partnership Board/DAAT	NI 21: Dealing with local concerns about anti-social behaviour and crime by the local council and police (improvement target)	SCEB	A
CS10	Integrate fire safety messages as appropriate into alcohol prevention and information, and improve links between fire service and substance misuse agencies where vulnerable adults are concerned – to help reduce accidental dwelling fire	Fire Service Borough Commander	Ongoing	Printed materials £800	ASB Partnership board	Local target: Number of accidental dwelling fires (2007 –2010 stretch target)	SCEB	G
CS11	Support survivors of Domestic Violence who have substance use issues by providing surgeries at Hearthstone by an alcohol and Domestic Violence specialist worker	HAGA/Hearthstone Equalities Team	Ongoing	Core business	Domestic Violence Partnership Board	Local target: Repeat victimisation of domestic violence (2007-2010 stretch target)	SCEB	G
CS12	Support survivors of Domestic Violence who have substance use issues by providing Stella project training to substance misuse workers and frontline Domestic Violence workers	Joint Commissioning Manager	Ongoing	£1.5k (advanced training for 10 workers)	Domestic Violence Partnership Board	Local target: Repeat victimisation of domestic violence (2007-2010 stretch target)	SCEB	A
CS13	Agree and implement a system to ensure all activity related to alcohol harm reduction is suitably communicated and coordinated across the relevant	Chair Alcohol Strategy Group	Feb 09	Core business			SCEB	G

	partnership boards and agencies								
CS14	To adopt area based working /problem solving approach to alcohol related ASB /environ-crime/crime issues.	Policy Officer (ASB) Community Safety Team	Ongoing	Core business		Public Management objectives	Realm strategy	SCEB	G
CS15	Implement a rolling programme of test purchasing for alcohol	Assistant Director for Enforcement	Ongoing	Core business	ASB Partnership board			SCEB	G



**Meeting:** Safer Communities Executive Board

**Date:** 7 May 2009

**Report Title:** Discussion topic: Likely impact of the recession on Community Safety in Haringey

**Report of:** Claire Kowalska, Community Safety Manager  
(adapted from the HSP report of Karen Galey, Head of Economic Regeneration)

### **Purpose**

To provide background information to stimulate a discussion about the potential impact of the recession on community safety and agreement on the principal actions to be taken by SCEB member agencies and their partners. It should be noted that information and analysis about this topic is changing regularly. This is, therefore, work in progress and not the full picture.

### **Summary**

The economy is forecast to recover in the next 5-10 years but the landscape after recovery is likely to be very different. In the meantime, research suggests that rising unemployment, inflation and income disparity are likely to drive acquisitive crime, in particular, anti-social behaviour with the most severe impact falling on people at the younger end of the working age. The current situation is also impacting upon many professionals who have previously been less affected by economic downturns and have not traditionally been clients of local support services. In Haringey, such professionals reside predominantly in the west of the borough.

The impact of the current economic climate on crime is likely to be different from previous recessions<sup>1</sup>. Unlike previous recessions, the UK entered this period on the back of an overall reduction in crime. Major changes since the last recession may also help to minimise the impact upon crime. These include the work of CDRPs and a range of community safety programmes and services now available (e.g. drug intervention (DIP), prolific and priority offenders (PPOs), family Intervention programmes etc). However, these initiatives and services are likely to come under increased pressure.

Appendix 1 contains background information taken from the HSP recession report

<sup>1</sup> Home Office Chief Economist – presenting at the Local Government Association (LGA) Conference ‘tackling crime during a recession’ 23<sup>rd</sup> April 2009.

<p><b>Legal/Financial Implications</b></p> <p>N/A.</p>
<p><b>Recommendations</b></p> <p>That board members note the content of the report with a view to engaging in a discussion on this topic, giving consideration to:</p> <ol style="list-style-type: none"> <li>1) Are there any further differences in the current economic climate relative to previous downturns that may require a different response from community safety services?</li> <li>2) What further insight and data can you provide from your own agency/sector?</li> <li>3) What specific actions can you/your agency take to mitigate the anticipated problems and what actions do you feel other partners can and should be taking?</li> </ol>
<p><b>For more information contact:</b></p> <p>Name: Claire Kowalska, Community Safety Manager  Title: Community Safety Manager  Tel: 020 8489 6949  Email address: <a href="mailto:claire.kowalska@haringey.gov.uk">claire.kowalska@haringey.gov.uk</a>  and/or  Name: Karen Galey  Title: Head of Economic Regeneration  Tel: 020 8489 2616  Email address: <a href="mailto:Karen.galey@haringey.gov.uk">Karen.galey@haringey.gov.uk</a></p>

## 1. Current statistics for Haringey

- The highest percentage and numerical increase by age since May 2008 has been among the 25 – 34 age group where unemployment rose by 60%. This age bracket also has the highest overall numbers of claimants
- In terms of ethnicity, the highest percentage and numerical increase for the same period was among the 'white ethnic group' where unemployment rose by 50.5%
- Between October 2007 and October 2008, there has been a near 100% increase in new claims for housing and/or council tax benefit, a 27% increase in number of insolvency or liquidation write-offs, and increased rates of vacant retail units on our high streets (although Haringey remains slightly lower than the average for England)
- There is likely to be an increase in the key age category of 18-24 (significant as perpetrators and as substance misusers). They will be able to access Job Seekers Allowance and possibly housing support but this will constitute a minimum in terms of living costs\*\*



- Since May 2008, the claimant count locally has increased by 43%. However, every London borough has been affected with 21 boroughs showing increases of over 50%. Haringey is currently 9<sup>th</sup> lowest.
- Since May 2008, the claimant count in Tottenham has increased by 41% and in Hornsey and Wood Green by 47%.

\*\* In line with demands from the TUC, the Chancellor announced a £2bn programme on 22<sup>nd</sup> April to offer a guarantee of training or work for young unemployed people for more than a year with effect from 2010. However, the timescale has attracted criticism for being too late and it remains to be seen exactly how this will be achieved.

## **2. Potential impact on Community Safety**

### **2.1 Priority crime and enforcement**

Research has shown that relative income disparity shows a clear correlation with acquisitive crime, and the economic downturn threatens rising income disparity, accentuated in some communities by globalisation<sup>2</sup>.

Corroborating this, a study by the University of California, San Diego estimates that a 1 percentage point rise in unemployment is associated with a 4.5 per cent rise in the number of burglaries and a 6.5 per cent rise in car theft.<sup>3</sup>

As well as a clear effect on acquisitive crime, a meta-analysis of studies carried out of 34 studies shows a strong link between poverty or income inequality and violent crime<sup>4</sup>. The recent LGA Conference specified that domestic violence is the most likely variant of this offence that will see an increase.

The 18-25 age group is likely to be disproportionately affected by a contracting jobs market and is also the age group most likely to commit crime (a third of offenders in Haringey are aged 18-24<sup>5</sup>).

The Metropolitan Police Illegal Money Lending Team states that 30% of all victims of money lenders have drug, alcohol or mental health problems (some have a combination of all three)  
50% have exhausted all legal credit - meaning they have nowhere else to turn

The team was set up 13 months ago specifically to identify Loan Sharks and support victims of illegal money lenders through its work with Toynbee Hall's Financial Inclusion Team.

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<sup>2</sup> Probationary Centenary Conference; "Public Attitudes to Crime and Punishment"; Mike Hough

<sup>3</sup> The Times; Jan 14<sup>th</sup> 2009; Chris Dillow

<sup>4</sup> Criminal Justice Review, Vol. 18, No. 2, 182-202 (1993); "Poverty, Income Inequality, and Violent Crime: A Meta-Analysis of Recent Aggregate Data Studies"; Ching-Chi Hsieh

<sup>5</sup> Haringey Strategic Assessment 2008; Kearse, De Bourg and Pepper

The number of High Street 'pay day' money lenders has increased since the recession, and are to be found in the deprived areas.

Loan sharks affect the victim and whole community leading to increased financial and social exclusion – for e.g. if a man cannot pay off a loan, the loan shark will often say 'give me 25% of your business, ( increasing further their own Business portfolio and standing within the community) or your wife can come and 'work' (prostitute) for me.

This ultimately exacerbates drug use as people find new ways of coping (often being introduced to drugs by the loan shark), crime and/or anti social behaviour - torching of cars (for people who cannot pay off loans) or violence to the person or their family.

Patterns of drug use may change e.g drugs that eat time such as heroin and are longer lasting (as opposed cocaine, which is quicker acting and often used in conjunction with other substances such as alcohol, and therefore requires more money

The 'grey economy' grows at times of recession bringing more people into contact with drug markets.

Increases can be expected in the following areas of enforcement:

- Unauthorised development to intensify housing use – rogue landlords and those who cannot afford to move
- Fly-boarding and unauthorised advertising
- Closed shops acting as a magnet for disorder and vandalism
- Increases in counterfeit products in circulation
- Tighter trader overheads leading to non-compliance i.e. reductions in training, use of rogue contractors, less repair and maintenance
- Dumping of trade waste
- Illegal street trading
- Small businesses seeking higher profit margins with possible increases in applications for table dancing, gambling etc.
- More abandoned vehicles as the scrap value falls
- Disorder and neglect associated with higher repossessions

### 2.2 Changing demographics

Haringey has traditionally been a 'gateway' borough to London, hosting a large proportion of new migrants to the capital. Although the declining jobs market and the lower value of the pound is driving an exodus of economic migrants, particularly accession state nationals, the many who remain will be disproportionately affected by a fall in employment. The Federation of Poles in Great Britain estimates that as many as 1,500 Poles could be sleeping rough in the UK.

### 2.3 Welfare Reform Bill

The Bill contains a package of reforms aimed at those claiming welfare, who “have a propensity to use drugs”. It allows for sanctions to be applied to those who fail to comply with the programme without ‘good cause’. It is unclear whether a relapse would trigger benefit sanctions. Given the stigma and discrimination that drug users currently face, this is unlikely to assist their access to future employment. Objections have also been forthcoming in relation to the proposed access to records and information and issues of privacy.

Given that the Bill has been delayed and is unlikely to come into full force until Spring 2010, we will not go into further detail at this moment. Suffice it state that Haringey DAAT is working closely and constructively with Jobcentre Plus to prepare themselves as best as possible for a potential new system. The DAAT will report further in due course.

### **3. Current responses from Safer Communities Partnership**

The Safer Communities Executive Board has resourced and funded various projects to ameliorate the effects of the recession on crime and disorder in Haringey.

Additional funding has been secured for the policing of acquisitive crime overall especially to address theft from motor vehicles and residential burglary.

Community Safety and DAAT staff are working with the Worklessness Team to focus on the substance misusing 18-25 year old age group who are not in education, employment or training. SCEB has also allocated additional resources to the Youth Offending Service to work with foreign nationals and asylum seekers. Additional resources have been allocated to the ASBAT to deal with anti-social behaviour. There is a new focus on reducing re-offending by non-statutory offenders (i.e. those sentenced to less than 12 months) which will help address persistent acquisitive offending.

The DAAT is setting up referral pathways with Job Centre Plus and drug treatment providers, as part of the proposals under the Welfare Reform Bill (at this stage voluntary referral to a treatment provider).

Partnership analysts in the Safer Communities Service support partners and projects with sophisticated analysis (such as geographic and demographic mapping and victim, offender and property profiling) to identify emerging trends, community impact, opportunities to reduce crime, disorder and substance misuse, direct responses to maximise their effectiveness and to evaluate responses to show success, cost effectiveness and improve future interventions. This approach is advocated by the Home Office’s Head of Crime Strategy.<sup>6</sup> who

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<sup>6</sup> LGA Conference ‘tackling crime during a recession’ 23<sup>rd</sup> April 2009

emphasised the importance of responding to the recession on the basis of local priorities and intelligence.

An area-based working model is now established across the borough and brings together front line partners to raise and resolve crime, disorder and environmental problems. Partnership working and problem solving are supported with resources, research, analysis, advice and funding to ensure that long- term, ingrained problems are dealt with effectively.

A multi-agency Performance Management Group meets six-weekly to identify and address changes in performance. This group oversees progress on all relevant partnership actions to address priorities and also has oversight over the allocation and re-allocation of key resources.

The Safer Communities Partnership will be under pressure to perform at a high level again during 09/10 given the favourable results at year end 08/09. Key results include: Robbery down by 24%; All acquisitive crime down by 8%; Gun and knife crime down substantially (25% and 20% respectively); Record numbers in effective drug treatment; Fewer first time entrants in the CJS, and no requirement for the ASBAT to apply for an ASBO since October 1997.

See Appendix 1 below for further background

## HIGHLIGHTS FROM HSP REPORT ON THE RECESSION

### 1. Background

A recession is defined as two consecutive quarters of economic contraction – recent UK figures state GDP output fell 0.6% and 1.6% in the last two quarters respectively and therefore the economy is officially in recession. The Budget 2009 forecast that GDP will have contracted by 4.5% by late 2009. Since the 1950s, the majority of recessions have lasted nine months (three quarters). However, the two most recent recessions officially lasted over a year (five quarters in each case).

Some key highlights from the Labour Market Summary as of April 2009 are:

- Nationally, UK unemployment stood at 2.10 million for the three months to February 2009 – the highest level since 1997; up 177,000 over the quarter and up 486,000 over the year
- There were 462,000 vacancies in the three months to March 2009 in the UK, down 68,000 over the quarter and down 230,000 over the year. This is the lowest level of vacancies since 2001
- London unemployment hit 320,000 up 22,000 over the quarter and 53,000 over the year, making up close to 11% of the national increase
- The claimant count in London (seasonally adjusted) was 199,100 at March 2009; up 12,000 compared with the previous month and 23,000 over the year.

### Ongoing work

Our existing partnership programmes, such as the Haringey Guarantee are still delivering, but will come under increased pressure. Additional support for employment seekers is to come from government. This is a £1.3bn package of measure including halting Job Centre Plus closures and offering incentives to employers to take on unemployed people. Services are also being developed to better meet the needs of recently unemployed people, tackling recent nationwide redundancies. This recession will highlight the rapidly changing skill demands in the economy and our support interventions must respond to this, but also not lose focus on those who are furthest from the labour market.

Our business community is struggling to access finance. We have met with the banks and they want to convey this message - they are “open for business”. However, they are more risk averse and want to lend where it is a viable option and to support valuable activities in the borough. Again the government has developed measures to support business during this time, coinciding with the launch of ‘Solutions for Business’ – the product of the business support simplification agenda. The government has agreed to underwrite £1.3bn of commercial loans to businesses as part of the enterprise

finance guarantee scheme. We continue to promote the availability of these schemes within the business community.

There is a substantial commitment by central government to invest in infrastructure and in particular in house building. With this investment will come contracts for construction firms and, through them, employment options. This presents a real opportunity for the borough to provide employment and skills development for local residents through apprenticeships and direct labour organisations in this potential construction boom. Already, in 2006, Haringey adopted the Supplementary Planning Guidance Employment Code of Practice and Employment Training Protocol. This is Haringey's commitment to taking advantage of the employment opportunities for local people through our significant regeneration projects.

The borough's major development sites at Tottenham Hale and Haringey Heartlands are integral to achieving our London Plan housing target of 6,800 homes by 2016/17. This is in addition to the Decent Homes (for Haringey), improving the quality of our social housing stock, and the £211m Building Schools for the Future programme to build 12 new schools. This is on top of our ongoing and future planned infrastructure and public realm improvements and the development of a green industries centre at Marsh Lane.

#### New approaches

Tackling this recession calls for new approaches and we have already begun to explore viable options. These are approaches that are community driven to reinstate trust that has been lost in large organisations and in the private sector. Approaches that deliver greater social return on investment, giving residents and businesses greater control and ownership of their circumstances and that create new opportunities that are no longer viable in this changed economy. Already we have considered: Financial Services, New models of housing provision, a Green New Deal, Credit Unions, Co-operatives and Local Energy Generation and Supply, Flexible and tailored business support, Self Employment and Volunteering. An update on this activity is attached as appendix 1.

Further to this a recession taskforce is being established through the HSP and a recession dashboard that will monitor key indicators of the recession. The cross-cutting basket of indicators on the dashboard is currently being updated bi-monthly. Indicators have been selected across all the Community Strategy that consider, lifestyle changes, employment rates, business health, family poverty, mortgages and repossessions, crime and safety and economic regeneration.